The London Underground: dust and hazards to health

A Seaton, J Cherrie, M Dennekamp, K Donaldson, J F Hurley, C L Tran

Aims: To assess hazards associated with exposure to dust in the London Underground railway and to provide an informed opinion on the risks to workers and the travelling public of exposure to tunnel dust.

Methods: Concentrations of dust, as mass (PM$_{2.5}$) and particle number, were measured at different underground stations and in train cabs; its size and composition were analysed; likely maximal exposures of staff and passengers were estimated; and in vitro toxicological testing of sample dusts in comparison with other dusts was performed.

Results: Concentrations on station platforms were 270–480 µg/m$^3$ PM$_{2.5}$ and 14 000–29 000 particles/cm$^3$. Cab concentrations over a shift averaged 130–200 µg/m$^3$ and 17 000–23 000 particles/cm$^3$. The dust comprised by mass approximately 67% iron oxide, 1–2% quartz, and traces of other metals, the residue being volatile matter. The finest particles are drawn underground from the surface while the coarser dust is generated by interaction of brakes, wheels, and rails. Taking account of durations of exposure, drivers and station staff would have maximum exposures of about 200 µg/m$^3$ over eight hours; the occupational exposure standard for welding fume, as iron oxide, is 5 mg/m$^3$ over an eight hour shift. Toxicology showed the dust to have cytotoxic and inflammatory potential at high doses, consistent with its composition largely of iron oxide.

Discussion: It is unjustifiable to compare PM$_{2.5}$ exposure underground with that on the surface, since the adverse effects of iron oxide and combustion generated particles differ. Concentrations of ultrafine particles are lower and of coarser (PM$_{3.5}$) particles higher underground than on the surface. The concentrations underground are well below allowable workplace concentrations for iron oxide and unlikely to represent a significant cumulative risk to the health of workers or commuters.

In 1999, Pfeifer and colleagues, investigating metal concentrations in the blood of London commuters, noted higher manganese levels among those using the underground railway. Dust concentrations were studied in the London Underground (LU) in 2001, and similar results have been reported from Stockholm in 2002 and New York in 2004. For a decade prior to these studies it had been known that LU was a relatively dusty environment compared to conditions above ground, and a recent report on the worldwide web has raised the possibility that workers and even commuters may be put at risk in that environment. This report attracted much media interest and understandably caused concern among the workers. A recent report by the British Lung Foundation, suggesting that travel on the Underground may be hazardous, has uncritically quoted research as having shown that travel on the Underground may be hazardous.

Dust exposures of employees and passengers: how much and what kind of dust are people exposed to?

Methods

Dust measurement

Particulate matter less than 2.5 µm in aerodynamic diameter (PM$_{2.5}$) was measured using a portable DustTrak light scattering monitor (TSI Inc., St Paul, Minnesota, USA), calibrated against gravimetric PM$_{2.5}$ measurement of samples from the Underground (this sampler is calibrated in the factory and needs to be re-calibrated for different types of dust). The particle number concentration (PNC) was measured using a P-Trak monitor (TSI Inc.), in which particles are drawn through a saturator tube, mix with propanol vapour, and pass into a condenser tube where condensation of the propanol causes them to grow into larger droplets that can be counted by a laser beam and photodetector. This is designed to count particles from 0.02 to 1 µm.

Static airborne dust samples for subsequent laboratory analysis were collected by respirable dust (approximately PM$_{1.5}$), PM$_{3.5}$, and PM$_{10}$ samplers. All the respirable dust samples were analysed by infrared spectroscopy to determine mass of quartz. The PM$_{2.5}$ samples were analysed by inductively coupled plasma/atomic emission spectrometry for iron, chromium, copper, zinc, and manganese.

Samples were collected using battery operated pumps with open face cowl holders fitted with Nuclepore polycarbonate filters at a low flow rate to analyse the particle size distribution, using a transmission electron microscope.

Abbreviations: LU, London Underground; PM, particulate matter; PNC, particle number concentration

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(TEM). The particle analysis used a Link AN10000 semi-automatic system with the TEM set at 5000× magnification on a slow scan speed. For each sample, approximately 1000 particles were analysed (each mean diameter being the result of 10 individual measurements per particle). This measures actual rather than aerodynamic diameter, and therefore underestimates the aerodynamic diameter of dense, iron containing particles.

The sampling heads were located approximately 2.5 m above the platforms in three busy LU stations, in two cases closest to where trains entered the station (Holland Park, HP and Hampstead, H) and in one (Oxford Circus, OC) at the far end of the platform. Measurements began around 7 am and continued until 5 pm, on three successive days. This included one of the two peaks of traffic in line with the shift patterns of workers. The flow rate of each pump based sampler was calibrated periodically during the day. Long term high volume PM$_{2.5}$ samples were collected from the station platforms and the roof of the LU offices (Griffith House, GH) in central London, for the toxicity studies. It was not possible to collect sufficient PM$_{2.5}$ for these studies, so a PM$_{10}$ sample available to us from Manchester was used in some cases.

Personal sampling in the drivers’ cabs was carried out for three days on each line, using a second set of DustTrak and P-Trak samplers. Both samplers were positioned inside the cab as close as possible to the driver’s breathing zone, and the driver was accompanied by one of the researchers. Sampling was from the driver’s booking time until the end of the shift. These measurements were continuous except for lunch breaks, which lasted 30–60 minutes, and results were adjusted to represent the whole shift.

We recorded the times when the drivers were under- and above-ground in the cab, to aid interpretation of time specific concentrations. The platform data used for comparison comprised the concentrations half an hour before and after the time when the measurements were made on the surface. Data from the DustTrak and P-Trak used inside the cabs were adjusted so that they corresponded to the platform instruments, the former of which had been adjusted to correspond to the gravimetric PM$_{2.5}$ data. This adjustment was made on the basis of side-by-side comparisons of the four instruments on the station platform.

Results

Particle size distribution

Examination of the airborne tunnel dust by transmission electron microscope showed that the aerosol collected on each station platform was qualitatively similar, as illustrated in fig 1. Many of the particles were smaller than 1 µm, and a proportion appeared to comprise smaller particles aggregated together. Figure 2 shows the particle size measurements from the three station platforms in the form of a histogram. The distributions from the three stations were very similar, with a median diameter around 0.4 µm. About 80% of the particles had a diameter less than 1 µm. Note that this microscopic method of measurement underestimates the aerodynamic diameter of the denser particles. The airborne dust found in cities is generally finer than this. For example, a report from the Committee on the Medical Effects of Air Pollutants quotes the median size of airborne dust from the air in London to range from 0.09 to 0.13 µm.10

Particle chemistry

The LU dust was found to comprise 64–71% iron oxide by mass in the PM$_{2.5}$ samples. We detected 0.1–0.2% chromium, 0.5–1% manganese, <0.1–0.9% copper, and no zinc in the same samples. Between 1% and 2% quartz was found in the respirable dust samples.

Concentrations on platforms

The results at the three stations over three days are shown in table 1. Average PM$_{2.5}$ concentrations ranged from 270 µg/m$^3$ to 480 µg/m$^3$, and corresponding particle number counts from 14 000 to 29 000/cm$^3$. The lower number concentrations at Hampstead reflected lower above-ground concentrations at that site. Figure 3 shows data for a single day’s sampling at Oxford Circus. The particle number concentration rose steadily from early morning until just after midday, and then remained fairly constant, in keeping with induction of outside air into the system. In contrast, the concentrations of PM$_{2.5}$ reflected the pattern of rail traffic through the station.

Data from sampling on platforms are shown in table 2. The concentrations are high compared with mass concentrations above ground. The ratio of PM$_{2.5}$ to PM$_{10}$ is less than 0.3 in all three stations, about half that found typically above ground, illustrating the coarser nature of underground dust.

Concentrations in train cabs

Table 3 summarises the concentrations in the cabs of the trains on the three lines over three separate days. The cab data cover the entire shift, including measurements when the train was on the surface. Average levels of PM$_{2.5}$ were about

![Figure 1](image1)

![Figure 2](image2)

![Figure 3](image3)
one half of those measured on platforms (table 1), whereas the average PNCs were similar to those on platforms. The differences between the lines represent different durations spent underground.

Figure 4 shows continuous data for dust concentrations over a whole shift in the cab of a train travelling on the Central line. Mass concentrations were increased when the train was in tunnels. Number concentrations also showed increases at similar times (correlation 0.43), because the underground sections of the journey are in more polluted central London, where numbers reflect higher above-ground concentrations. It can be seen that when above ground, the number concentrations are relatively higher than the mass concentrations and vice versa, again in keeping with induction of ultrafine particles from outside.

Comparisons with above ground
Measurements on the platform and on the surface, made on one day at Hampstead and all three days at Oxford Circus, showed higher number counts and lower gravimetric concentrations on the surface than underground (table 4).

Estimates of exposures underground
For the drivers the measurement data directly represent their exposures, since they were collected inside the cab for the most of the shift. The best available information for station staff was that the maximum amount of time spent on the platform was c5 hours. Their exposure estimates are therefore based on a time weighted average of the concentration measured on the platform and estimates for the surface concentration. Table 5 shows the estimated average personal exposure levels for both at the three stations/lines investigated.

We believe that these data are representative of the range of possible conditions in the system as a whole and so provide

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**Table 1** Average dust concentrations on the platform for the three stations (three days)

<table>
<thead>
<tr>
<th>Station</th>
<th>Location</th>
<th>PM$_{2.5}$ (µg/m$^3$)</th>
<th>PNC (particles/cm$^3$)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Holland Park Station</td>
<td>Central Line</td>
<td>300 (0)</td>
<td>29000 (6700)</td>
</tr>
<tr>
<td>Hampstead Station</td>
<td>Northern Line</td>
<td>480 (26)</td>
<td>14000 (2500)</td>
</tr>
<tr>
<td>Oxford Circus Station</td>
<td>Victoria Line</td>
<td>270 (21)</td>
<td>24000 (4500)</td>
</tr>
</tbody>
</table>

**Table 2** Data from pump based monitoring on station platforms (three days)

<table>
<thead>
<tr>
<th>Station</th>
<th>Location</th>
<th>PM$_{2.5}$ (µg/m$^3$)</th>
<th>Respirable (µg/m$^3$)</th>
<th>PM$_{10}$ (µg/m$^3$)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Holland Park</td>
<td>Central Line</td>
<td>310 (17)</td>
<td>790 (37)</td>
<td>1000 (160)</td>
</tr>
<tr>
<td>Hampstead</td>
<td>Northern Line</td>
<td>420 (14)</td>
<td>1400 (47)</td>
<td>1500 (120)</td>
</tr>
<tr>
<td>Oxford Circus*</td>
<td>Victoria Line</td>
<td>300 (18)</td>
<td>920 (63)</td>
<td>1100 (33)</td>
</tr>
</tbody>
</table>

*Two PM$_{10}$ measurements excluded because of errors in sampling/analysis.

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**Table 3** Mean concentration of PM$_{2.5}$ and PNC in drivers’ cabs

<table>
<thead>
<tr>
<th>Location</th>
<th>PM$_{2.5}$ (µg/m$^3$) Mean (SD)</th>
<th>PNC (particles/cm$^3$) Mean (SD)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Central</td>
<td>130 (12)</td>
<td>23000 (3500)</td>
</tr>
<tr>
<td>Northern</td>
<td>200 (11)</td>
<td>17000 (1700)</td>
</tr>
<tr>
<td>Victoria</td>
<td>180 (13)</td>
<td>22000 (5000)</td>
</tr>
</tbody>
</table>
a sensible basis for exposure estimation. However, in order to allow for the possibility of higher exposures we have used the highest mean exposure plus two standard deviations from both the station and cab measurements. For drivers this highest likely exposure would correspond to 210 mg/m³ and for station staff 190 mg/m³, assuming the latter spent up to 63% of their time on the platform. Averaged over 24 hours, these correspond to an additional exposure of 60–70 mg/m³.

The exposure of commuters would be less than those of staff, since their duration of exposure underground is much less. Spending approximately 2 hours in trains or on station platforms per day with average exposure level similar to drivers—say, at most, 200 µg/m³—would increase 24 hour average exposure by 17 mg/m³. We did not consider using the PNCs for risk assessment since these represent diluted above-ground sources.

TOXICOLOGY OF DUSTS: WHAT ARE THE TOXIC EFFECTS OF THE EXPOSURE?

Methods

Particle samples

Particles were retrieved from the filters by sonication in either phosphate buffered saline (PBS) or into distilled H₂O. The optical densities of these particles in solution were determined spectrophotometrically at an absorbance of 340 nm and the concentration obtained from a carbon black standard curve. Samples sonicated in PBS were used for cell exposure, whereas those sonicated in dH₂O were used in the cell-free plasmid assay.

There was only sufficient PM₂.₅ from London for limited toxicology (IL-8). We therefore also used PM₁₀ from Manchester that was available to us for another study and that had been collected on a tapered element oscillating microbalance (TEOM) filter. Other samples were collected from the station platforms as described in the previous section. Particle size data were obtained for a sample of titanium dioxide and a sample of welding fume that have been used as control dusts in a number of toxicity assays. The measurements were made using the methods described in the first section.

Cellular toxicity

Three standard toxicological tests were performed using the alveolar epithelial cell line A549.11 Epithelial cells were chosen because particles deposit onto these cells and they are known to be involved in the pathological responses to dusts.12 We determined the effect of the dusts on lactate
dehydrogenase (LDH) release as a measure of cytotoxicity and on interleukin-8 protein release (IL-8) for pro-inflammatory potential. We used a cell-free assay of plasmid DNA scission as a measure of the ability of the particles to generate free radicals.13

A549 cell culture and treatments
Type II human alveolar-like epithelial A549 cells obtained from the European Type Culture Collection were grown conventionally in Dulbecco’s Modified Eagle Medium at 37°C. Cells were exposed to LU particles, PM10, TiO2 (100 µg/ml), or DQ12 quartz over a range of doses (1–100 µg/ml) for eight hours for IL-8 protein release into the supernatant or 24 hours for LDH release. Culture media from these stimulated cells were collected and analysed for IL-8 and LDH.14 15

Cell-free assay of hydroxyl radical generation
This assay was used as previously described where plasmid DNA (PsiX174) was incubated with various concentrations of particles in a final volume of 20 µl at 37°C for eight hours with shaking.16 The amount of free radical activity of a sample is reported as the percentage of DNA damage produced.

Results
Cytotoxicity
Sample GH denotes a PM2.5 sample collected in a background site near the LU offices as a control. In fig 5 and subsequently, the tunnel dusts are labelled as HP (Holland Park), H (Hampstead), and OC (Oxford Circus). Figure 5 shows that all three tunnel dusts could cause death to epithelial cells as measured by release of LDH. At the highest dose, HP caused about 17% of the total releasable LDH to be freed. The negative control TiO2 caused about 2% release of LDH at the highest dose and PM10 (from Manchester) caused about 7% LDH release at the highest dose. The relevance of cytotoxicity seen at this high dose is discussed below.

Interleukin-8
The release of IL-8 protein in response to treatment with various particles is shown in fig 6. The error bars are very small and are lost within the symbols. There was a dose dependent stimulation of IL-8 with all of the tunnel dusts. The PM2.5 from a control site produced much less stimulation than the tunnel dusts at the highest dose, and TiO2 was the least active in causing IL-8 release at the highest dose.

Role of soluble transition metals in the IL-8 releasing activity of the tunnel dusts
The control IL-8 levels were rather higher than in the experiments reported in fig 6, and the amount of stimulation by the soluble components was between 400 and 500 pg/ml—about half of that produced by the whole particles (particles + soluble components). Production of IL-8 by the soluble components of tunnel dust was decreased to less than control values by chelation (fig 6), indicating that all of the IL-8 stimulating activity in the supernatants could be explained by soluble transition metals. This compares with similar reduction in the IL-8 releasing activity of the soluble components of welding fume when they are treated with chelax beads.15 Chelation had little effect on control medium or soluble components of PM10 (fig 6).

Plasmid assay
The plasmid assay revealed the tunnel dusts to have more free radical activity than TiO2 and PM10, which had activity that was no different from controls (fig 7).

Benchmarking against other dusts
In order to place the toxicity of the tunnel dusts in context we have chosen quartz and welding fume data available from recent and ongoing studies for comparison. Figures 8 and 9 show the data obtained in the present study for tunnel dust
(the average of the three stations) and TiO₂ plus data from other studies for quartz and welding fume. None of these experiments used 100 μg/ml and so the closest dose used (80 or 125 μg/ml) is shown; all data represent the mean from three separate experiments. Figures 8 and 9 show that quartz was highly lethal but stimulatory at low dose, while TiO₂ was low in activity. Tunnel dust and welding fume in the two assays are similar in activity and much closer to TiO₂ than to quartz in activity. Figure 10 shows the comparative size distributions of these dusts. The median size of the welding fume measured by electron microscopy was 0.2 μm (90% less than 0.7 μm), and the TiO₂ median size was 0.3 μm (90% less than 1 μm).

**DISCUSSION**

Public and workforce anxiety may be generated by speculation, sometimes uninformed, about hazards from industrial processes or operations. Indeed, such scares are commonplace and often welcomed by the news media. In most instances, facts are hard to come by and evidence of adverse human health effects is not available. How should an organisation or a regulatory authority respond to such anxieties?

In developing a response it is useful to have well informed estimates of the risks. This depends on an understanding of the toxic hazard, usually based on toxicological studies at relatively high dose, the likelihood and intensity of human exposure, and if possible information on relationships in populations between exposure to the material in question and adverse health effects. There is a rational, four pronged approach to obtaining such estimates, and a piecemeal response usually leads only to further confusion and exacerbation of anxieties. The basis of this approach is to attempt to answer a series of questions, each of which may lead to or negate the need for the next, as follows:

- What are people exposed to?
- What are the toxic effects of this agent (i.e. its hazard)?
- How much are people exposed to?
- What associations have previously been shown in populations exposed to this agent (i.e. the risk)?

It is often possible to estimate risks reliably with such an approach, but if the fourth question cannot be answered it may be necessary to carry out an appropriate epidemiological study, if a study of suitable power and reliability can be designed and conducted.

In the present case we argued, from some prior understanding of possible answers to the first two questions, that a careful assessment of exposures would allow us to make some estimates of risk relative to that of other workers exposed to similar substances. We speculated, correctly as it turned out, that underground exposures would be mainly to particulate iron oxide and that the concentrations of ultrafine, combustion generated particles would be lower than above ground. We did not know what levels of exposure might obtain underground, nor did we have any knowledge of the toxicity of such dust, although we had previously studied welding fume and many other industrial and environmental dusts of varying toxicity. We presented our proposals to those primarily concerned, the managers and workers of the London Underground, and in discussion with them agreed the methods to be used. We left open the possibility of later epidemiological studies if our results suggested a need for them.

**What are people exposed to?**

The answer to this question is that people underground are exposed to iron oxide, assuming the fine iron abrasion dust is rapidly oxidised, with trace amounts of chromium, copper, zinc, manganese, and quartz. There is insufficient quartz to cause silicosis, and earlier studies carried out when some estimates of risk relative to that of other workers exposed to similar substances. We speculated, correctly as it turned out, that underground exposures would be mainly to particulate iron oxide and that the concentrations of ultrafine, combustion generated particles would be lower than above ground. We did not know what levels of exposure might obtain underground, nor did we have any knowledge of the toxicity of such dust, although we had previously studied welding fume and many other industrial and environmental dusts of varying toxicity. We presented our proposals to those primarily concerned, the managers and workers of the London Underground, and in discussion with them agreed the methods to be used. We left open the possibility of later epidemiological studies if our results suggested a need for them.

![Figure 8](https://example.com/figure8.png) **Figure 8** Percentage release of LDH following treatment with the indicated doses of different particles.

![Figure 9](https://example.com/figure9.png) **Figure 9** Release of IL-8 following treatment with the indicated doses of different particles.
What are the toxic effects of the substance to which they are exposed?

In addressing this question we carried out three standard tests of toxicity. We had only limited amounts of LU dust and even less PM_{2.5} from London, and so we were limited in the tests that we could do. Moreover, our recent studies have shown that PM_{10} is an unsatisfactory comparator, in that its in vitro toxicity varies greatly from day to day, depending on local and trans-boundary sources, as well as from place to place. We therefore compared our results with those from well characterised control dusts—titanium dioxide, welding fume, and quartz, in increasing order of toxicity. This showed that, weight-for-weight, underground dust is comparable in toxicity to welding fume, more than titanium dioxide and appreciably less than quartz. An important point to recognise is that the concentration at which toxicity appears in these simple in vitro tests is very high, some 40 000 times that which would reach the central alveolar region of the lung of someone working underground.

It has been suggested that the toxicity of many inhaled particles, including ambient particulate matter, is due in part to its iron content, and that therefore a dust comprising iron must be exceptionally toxic. However, the toxicity of such particles is due in large part to free iron ions on the surface, available to take part in Fenton chemistry and to generate free radicals. This was the case in this study, where chelation of the free iron removed the toxicity. In other words, the similarity to welding fume comes from the surface iron, which is a very small proportion of the total. But molecular iron is also toxic when absorbed into the body, and the gut has sophisticated mechanisms for preventing absorption of more than the 1–2 mg required daily. Absorption of iron from the lungs is fortunately prevented by the existence of a similar mechanism that ensures its uptake by macrophages, and this is presumably the reason that haemochromatosis has rarely been described in welders, who may be exposed to between 1 and 5 mg per shift. Where it has, it is likely that the individual is at risk because of a genetic polymorphism, which presumably influences lung as well as gut uptake. The approximate maximal dose of iron to the lung of an LU worker, assuming a respired volume of 4 m\(^3\) per shift, 50% deposition at alveolar level, and molecular iron (as opposed to iron oxide) to comprise c50% of the dust inhaled would be less than 50 \(\mu\)g daily at alveolar level, most of which is likely to be removed by the above mechanisms. The normal daily iron requirement is 1 mg in men and double or more in menstruating women.

How much are people exposed to?

The answer to the third question allows a perspective on the more alarmist speculations. Workers exposed underground would receive a maximum of 200 \(\mu\)g/m\(^3\) over eight hours. The UK occupational exposure standard for welding fume (measured as iron oxide) is 5 mg/m\(^3\) (5000 \(\mu\)g/m\(^3\)) over an eight hour shift. The limit is identical to that of iron oxide (measured as iron). Welding fume comprises significantly finer particles than those found in the Underground (fig 10). Commuters exposed for two hours would receive an incremental PM_{2.5} exposure of 17 \(\mu\)g/m\(^3\) over 24 hours, but this would comprise iron oxide rather than ultrafine particles.

What associations have previously been shown in populations exposed to this substance?

The final question is most readily answered by considering studies of welders, of which there are many. Welding fume is undoubtedly toxic, although risks to welders other than that of pneumonia are generally attributed to components of the fume other than iron. The maximum exposures in LU are approximately 25-fold lower than the UK occupational exposure standard for iron oxide and welding fume. A fume is likely to be more toxic than an abrasion generated dust, since it is finer and so presents a much greater surface area per unit mass to the lungs, leading to more rapid dissolution of soluble toxics such as metals as well as presenting a greater surface area for free radical reactions if the surface is inert. We concluded that risks of serious disease of the lungs or heart from exposure underground would be very low, and probably difficult to detect above background in any feasible study. Thus a sensible answer to the question “Should I travel by London Underground?” would be: “If you travel in London, base your choice on cost and convenience, not on risks to health by inhalation of dust. Above ground you will breathe traffic fumes, below ground less of that, but some iron oxide.” We did not recommend a direct epidemiological study as we believed that any small risks that might be present would be difficult or impossible to detect in any practicable study. This was accepted by the LU management and union representatives.

In conclusion, we obtained sufficient information on likely exposures to suggest that those principally at risk from dust inhalation by working or travelling in the London Underground should not be seriously concerned, although efforts to reduce dust concentrations should continue, since the dust is not without toxicity. In doing so we used a methodology that could be considered at an early stage for...
investigation of other similar health alerts, for providing information in place of speculation.

ACKNOWLEDGEMENTS

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We are grateful to Dr Vicki Stone from Napier University for the ambient PM dusts and to Dr David Mark from the Health and Safety Laboratory for the loan of sampling equipment. Profs Bob Maynard and Jon Ayres provided useful comments on the work.

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